

## Message Text

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TO AMEMBASSY TOKYO

INFO ALL NATO CAPITALS

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EXDIS

E.O. 11652:GDS

TAGS:POR, US, JA, FR, GW, UK

SUBJECT: JAPANESE VIEWS ON DECLARATION OF PRINCIPLES

1. AMERICAN AFFAIRS BUREAU DIRECTOR GENERAL OKAWARA CALLED ON EUR DEPUTY ASST. SECY SPRINGSTEEN SEPTEMBER 28 TO DISCUSS PROPOSED DECLARATION OF PRINCIPLES. OKAWARA SAID FONMIN OHIRA WAS VERY ENCOURAGED BY THE SECRETARY'S DESCRIPTION (DURING SEPTEMBER 24 MEETING IN N.Y.) OF US INTENTIONS AND HIS PROMISE TO PURSUE FURTHER THE QUESTION OF JAPAN'S POSITION IN DECLARATION OF PRINCIPLES CONCEPT. AFTER HIS MEETING WITH SECRETARY, OHIRA HAD DISCUSSED CONCEPT WITH EC FONMINS, INCLUDING ANDERSEN, JOBERT AND HOME, AND FOUND THEM STILL TO BE VERY RESERVED OVER QUESTION OF ASSOCIATING JAPAN WITH EC DECLARATION. HE SAID PRIMIN TANAKA WOULD DISCUSS THIS PROBLEM DURING HIS VISITS TO PARIS, LONDON AND BONN, BUT THAT THESE DISCUSSIONS WOULD BE UNLIKELY TO RESULT IN STRONG INDICATION OF HOW, AND HOW SOON, WAY WOULD BE OPEN FOR JAPAN TO ASSOCIATE ITSELF IN DECLARATION.

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NEVERTHELESS, JAPAN RETAINS POSITIVE INTEREST IN DECLARATION OF PRINCIPLES CONCEPT, AND IS KEENLY INTERESTED IN HOW WE BELIEVE DISCUSSIONS WITH EUROPEANS WILL DEVELOP AND HOW WE ANTICIPATE SOLVING PROBLEM OF JAPAN'S ASSOCIATION

IN FRAMEWORK OF PRINCIPLES.

2. SPRINGSTEEN RESPONDED THAT OUR PRINCIPLE TASK FOR PRESENT IS TO WORK OUT DECLARATION ON POLITICAL-ECONOMIC RELA-

TIONS WITH EC AND ONE ON SECURITY RELATIONSHIP WITH NATO. IF THIS EFFORT SUCCESSFUL (AND WE ARE OPTIMISTIC THAT IT WILL BE), WE WILL TURN ATTENTION TO HOW TO RELATE JAPAN TO ONE OR BOTH OF THESE DOCUMENTS. CHAPEAU DECLARATION WOULD BE EASIEST WAY TO SOLVE THIS PROBLEM BUT THIS IS NOW IN ABEYANCE BECAUSE OF NEGATIVE ATTITUDE ON PART OF SOME EUROPEANS. A MORE LIKELY POSSIBILITY WOULD BE TO ASSOCIATE JAPAN THROUGH A SEPARATE STATEMENT TAILORED TO THE SITUATION, PERHAPS IN FORM OF A TRIREGIONAL DECLARATION, INCLUDING CANADA, WHICH WOULD REFLECT CHANGE IN RELATIONSHIP AMONG ALL THREE REGIONS AND ESTABLISH PRINCIPLES FOR FUTURE DEVELOPMENT OF RELATIONS OVER THE NEXT 10 YEARS. IF IT DOES NOT DEAL WITH SPECIFIC ISSUES, IT WILL NOT WARRANT BEING CALLED A DECLARATION.

3. OKAWARA SAID THAT JAPAN COULD NOT ASSOCIATE ITSELF WITH DRAFT PRESENTED BY EC BECAUSE IT IS EXCLUSIVELY TAILORED FOR US-EC RELATIONSHIP. WHILE JAPAN COULD SUBSCRIBE TO MANY OF POINTS COVERED IN EC DRAFT, IT WOULD CLEARLY PREFER ALL-EMBRACING TRIREGIONAL DECLARATION TO ASSOCIATION WITH US-EUROPEAN AGREEMENT. THERE IS CONCERN IN JAPAN THAT DIRECT ASSOCIATION WITH US-EC DECLARATION WOULD INVOLVE JAPAN IN ATLANTIC (RATHER THAN GLOBAL AFFAIRS). IN GOJ VIEW, TRIREGIONAL DECLARATION SHOULD NOT ADDRESS SPECIFIC PENDING PROBLEMS BUT SHOULD BE TAILORED TO DEFINING RELATIONSHIP AMONG ALL THREE REGIONS FOR TEN-YEAR PERIOD. HE STATED THAT JAPAN COULD NOT ASSOCIATE ITSELF WITH NATO DECLARATION BECAUSE OF ITS PARTICULAR PROBLEMS IN DEFENSE AREA. ASKED IF JAPAN COULD ACCEPT REFERENCE TO DEFENSE MATTERS IN TRIREGIONAL DECLARATION, OKAWARA SAID JAPAN WOULD NOT OBJECT TO INCLUSION OF  
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BASIC AND GENERAL THOUGHTS SUCH AS PRINCIPLES OF COLLECTIVE AND INDIVIDUAL DEFENSE EXPRESSED IN UN CHARTER OR REFERENCE TO NON-USE OF FORCE. OKAWARA CONFIRMED THAT TANAKA AND OHIRA WOULD BE THINKING IN TERMS OF SEPARATE, TRILATERAL AGREEMENT IN DISCUSSIONS WITH EUROPEAN LEADERS.

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